

## AGENDA FOR

## OVERVIEW AND SCRUTINY COMMITTEE



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**To: All Members of Overview and Scrutiny Committee**

**Councillors:** R Bernstein (Chair), C Birchmore,  
N Boroda, L Dean, U Farooq, G McGill, K Peel, M Powell,  
L Smith, D.Vernon and C Walsh

Dear Member/Colleague

### **Overview and Scrutiny Committee**

You are invited to attend a meeting of the Overview and Scrutiny Committee which will be held as follows:-

<b>Date:</b>	Tuesday, 11 January 2022
<b>Place:</b>	Council Chamber, Bury Town Hall
<b>Time:</b>	6.30 pm
<b>Briefing Facilities:</b>	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
<b>Notes:</b>	

## **AGENDA**

### **1 APOLOGIES**

### **2 DECLARATIONS OF INTEREST**

Members of the Overview and Scrutiny Committee are asked to consider whether they have an interest in any matters on the agenda and, if so, to formally declare that interest.

### **3 MINUTES** (*Pages 3 - 10*)

The minutes from the meeting held on 18<sup>th</sup> November 2021 are attached for approval.

### **4 MATTERS ARISING**

### **5 PUBLIC QUESTION TIME**

A period of 30 minutes has been set aside for members of the public to ask questions on matters considered at the last meeting and set out in the minutes or on the agenda for tonight's meeting.

### **6 MEMBER QUESTIONS**

A period of up to 15 minutes will be allocated for questions and supplementary questions from members of the Council who are not members of the committee. This period may be varied at the discretion of the chair.

### **7 MEETING THEME - CRIME AND DISORDER** (*Pages 11 - 42*)

A report by Councillor Gold, Cabinet Member for Communities attached.

Chief Superintendent, Chris Hill of GMP's Bury District and Lynne Ridsdale, Deputy Chief Executive will be in attendance.

### **8 NEIGHBOURHOOD PITCH** (*Pages 43 - 46*)

Councillor Gold Cabinet Member for Communities to present at the meeting, report attached.

### **9 URGENT BUSINESS**

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

**Minutes of: OVERVIEW AND SCRUTINY COMMITTEE**

**Date of Meeting:** 18 November 2021

**Present:** Councillor R Bernstein (in the Chair)  
Councillors C Birchmore, N Boroda, L Dean, U Farooq,  
M Powell, L Smith, D.Vernon, C Walsh, C Cummins, N Jones,  
J Lancaster, E O'Brien, A Quinn and J Rydeheard

**Also in attendance:** Councillor Quinn and Cabinet Member Environment, Climate Change and Operations  
Councillor Jones, Shadow Cabinet Member Finance, Housing and Regeneration  
Councillor Cummins and Cabinet Member, Housing Services  
Councillor O'Brien Leader and Cabinet Member for Finance and Growth  
Councillor Rafiq, Cabinet Member for Corporate Affairs and HR  
Councillor Jo Lancaster, Shadow Cabinet Member Children, Young People and Skills  
Councillor Rydeheard  
Sir Howard Bernstein, Chair of Radcliffe Regeneration Board  
Geoff Little, Chief Executive  
Lynne Ridsdale, Deputy Chief Executive  
Paul Lakin Director of Regeneration  
David Lynch Assistant Director Regeneration  
Philip Cole Head of Homelessness & Housing Options  
Jaqueline Summerscales, Principal Strategy Officer

**Public Attendance:** No members of the public were present at the meeting.

**Apologies for Absence:** Councillor G McGill and Councillor K Peel

### **OSC.1 APOLOGIES**

Apologies for absence are listed above.

### **OSC.2 DECLARATIONS OF INTEREST**

Councillor Bernstein declared an interest to agenda item 7 as he is related to Sir Howard Bernstein.

Councillor Smith declared an interest as a member of Six Town Housing.

Councillor Dean declared an interest as a close family member works for Six Town Housing.

### **OSC.3 MINUTES**

It was agreed:

1. The minutes of the meeting held on the 14<sup>th</sup> September 2021 be agreed as a correct record

#### **OSC.4 MATTERS ARISING**

##### **(A) MEMBER QUESTIONS**

Councillor Caserta has now received the answer to his question submitted at the last meeting by email.

##### **(B) UPDATE REPORT ON CHANGES TO REFUSE COLLECTIONS**

It was agreed at the last Committee that members of the Overview and Scrutiny Committee put forward for consideration at the Democratic Arrangements Forum (DAF) that the Employment Appointments Panel should appoint to the Head of Waste Management thus amending the constitution. Jacqui Dennis, Monitoring Officer advised that the DAF considered this however it was rejected on this occasion.

##### **(C) SUBGROUP**

The establishment of one Overview and Scrutiny Subgroup has been agreed, the group will cover Finance and Performance. The meeting has been booked in for the 23<sup>rd</sup> November 2021.

#### **OSC.5 PUBLIC QUESTION TIME**

There were no public questions.

#### **OSC.6 MEMBER QUESTIONS**

The following questions from Members were received in advance of the meeting:

**Question one: Councillor Quinn stated at the last meeting that "he is talking to colleagues in Greater Manchester as to how to address the shortage of HGV drivers." How did those discussions progress, and have the council finalised a plan to address the shortage of HGV drivers?**

##### **Councillor Rydeheard**

Councillor Quinn advised that the HGV driver situation is now more settled within waste management. Greater Manchester Waste Strategic Officer Groups meet on a regular basis to monitor the situation and share good practice. In Bury we have worked to reduce the reliance upon agency HGV drivers by ensuring we now have a full compliment of permanent waste collection drivers. The service has also put out an expression of interest to waste collection loaders to be trained in HGV and it is also our intention subject to available funding to introduce a HGV apprenticeship scheme.

**Supplementary Question: In terms of the apprenticeship scheme; how will it be formatted will it be a government trailblazer or a different model of apprenticeship scheme. – Councillor Rydeheard**

Councillor Quinn advised he will provide a response by email following the meeting.

**Question two: Have Bury Council as yet taken delivery of the remaining bin trucks from Germany? Councillor Rydeheard**

Councillor Quinn advised the last remaining 6 refuse collection vehicles (RCV's) that were on order were delivered in October. This means that we now have 18 new RCV's. A further 2 RCV's have also recently been ordered together with purchasing an ex-demo smaller farms vehicle. This is to ensure improved continuity and reliability of the waste collection service when there may be a vehicle breakdown or when RCV's are brought into the workshop for regular routine mechanism service.

**Councillor Jones advised he wished to withdraw his question as he discussed this question with the Leader at Cabinet.**

**OSC.7 REGENERATION FOLLOW UP ITEM**

**A. Sir Howard Bernstein will be in attendance to answer any questions from members of Committee in relation to the work he is supporting regarding Radcliffe regeneration.**

Sir Howard Bernstein, Chair of Radcliffe Regeneration Board attended to introduce himself and the work that has been undertaken in Radcliffe over the last few years.

The Strategic Regeneration Framework in Radcliffe produced a place plan for the area. This plan evaluated the strengths and weaknesses particularly of the core area in the town centre, the relationship with resident priorities and providing a guide for public and private investment. This plan provided the best opportunity to secure the Level Up funding recently confirmed by the Government.

Sir Howard Bernstein then opened to questions from the Committee.

It was reported that the foundations for success in the regeneration of Radcliffe is basing plans evidence and what the impact is on the town and place along with what it means for improving long term life chances.

Discussions took place regarding how Radcliffe can contribute to being more energy efficient. It was concluded that building design, active travel choices and car parking are all key elements to support this; this reduces congestion and promotes active travel choices.

Questions around the macro-environmental analysis, how this was conducted and where the findings are was requested. Sir Howard Bernstein advised two different processes were used. The Strategic Regeneration Framework for Radcliffe which was a holistic analysis and secondly the Levelling Up bid which is underpinned by 'The Green Book' appraisal. It was stated that we need to build a benefit realisation plan which must address whole town impacts and the technical appendices will be put on the website accessible to members of the Committee. It

was concluded that the offer to current residents will be made clearer by the presence of the team in the town centre to support residents with any queries they have.

Questions took place regarding the flexibility of the SRF. Sir Howard Bernstein reported the SRF is not a statutory planning document and is flexible in that it can be reviewed as and when needed. Within the SRF document a pace was created to think about what the role and function of the town is.

Following further discussions, the following key themes emerged from the questions and responses:

- What success in Radcliffe looks like and how this aligns with the established needs of the community
- How to effectively build Community Spirit in Radcliffe
- Consultation and stakeholder engagement processes
- Priorities for the regeneration programme

It was agreed:

1. As part of future updates a report on what the active travel choices are for Radcliffe to be brought.
2. Sir Howard Bernstein be thanked for his attendance

**B. Paul Lakin Director of Regeneration and David Lynch Assistant Director Regeneration to present an overview of regeneration in the Borough at the meeting. Report and presentation attached**

Paul Lakin Director of Regeneration provided an overview of regeneration in the Borough.

The Council has an ambitious regeneration programme which is designed to boost economic activity and participation across the Borough, maximise the use of Council land and assets, generate additional tax and commercial incomes and safeguard the future of our key town centres. This is an extensive agenda.

A presentation was delivered by David Lynch, Assistant Director of Regeneration to give the Committee a visual oversight of current plans.

Questions were then invited from the Committee.

Key themes identified were:

- We have recently built up a BGI Department and now we need the right team to support and deliver the regeneration proposals. It was stated that restructures, streamlining internal processes and the development of a Delivery Board will ensure successful delivery.
- The whole of the road networks and active travel opportunities must be considered to enable residents where possible to access town centres including parking provisions.
- The development of jobs and businesses in the regeneration plans to enable large scale employment.

- The delivery of the 20,000 jobs would take place over 20 years so will develop yearly

The Committee wished to note their observations around capacity issues and how this may affect the ability for the department to deliver all projects as outlined in the update

It was agreed:

1. Councillor O'Brien, David Lynch and Paul Lakin be thanked for their attendance.

## **OSC.8 HOUSING REPORT**

Councillor Cummins, Cabinet Member for Housing Services outlined an update on Housing.

In May 2021 the Council adopted a new Housing Strategy for the next ten years, which sets out clear objectives to deliver:

- More, high-quality and low-carbon homes in the Borough.
- More affordable homes, to help get people on the housing ladder.
- A more dynamic housing market, with a broader range of housing tenures and more tailored support for people.
- A housing strategy for every township, shaped by development and regeneration plans to support the future of each town centre and neighbourhood.
- Additional support that enables people to live healthily and well in their own community long into later life.
- An approach to eliminate rough sleeping by 2025, by helping homeless people achieve financial independence.

Demand on Council housing services including statutory homelessness and rough sleeping has been increasing since the Homeless Reduction Act 2017 and more recently due to the impact of Covid-19 and the "Everyone in" initiative. Over the last 12 months demand for statutory services in Bury has increased by around 30% and the number of rough sleepers has more than doubled.

Councillor Cummins, opened to the Committee for questions.

Discussions took place regarding the offer for rough sleepers which is now 24/7 and supports keeping people off the street. We currently have no rough sleepers so moving forward the challenge to work thorough is moving people on into affordable tenancies and housing.

The Committee questioned if the relationship between Sixtown Housing and the Council needs re-defining to reflect current needs. In response the Committee were advised that the Partnership relationships with Sixtown Housing are improved and we feel confident it is delivering our requirements. A new management agreement has been signed and the partnership is currently very strong.

A question was asked about the refuge centres for victims of Domestic Violence and if one will open in Bury. The Committee were assured that we are currently looking at suitable accommodation and provision.

It was agreed:

1. Councillor Cummins be commended on recently undertaking rough sleeping to assist it developing appropriate policy and support for those at risk
2. Locations of a bed for every night and homeless units to be sent to Councillor Birchmore
3. Councillor Cummins and the team be thanked for their time and work.

### **OSC.9 LGA CORPORATE PEER CHALLENGE FEEDBACK**

Councillor Rafiq, Cabinet Member for Corporate Affairs and HR provided an overview of the LGA Corporate Peer Challenge and their feedback.

In November 2018 Bury Council benefitted from a comprehensive Corporate Peer Challenge review undertaken by the Local Government Association (LGA), from which a number of recommendations for improvement were made and responded to.

In summer 2021 the Council received a Corporate Peer Challenge Revisit, the purpose of which was to assess the progress made against the recommendations identified during the original peer challenge and the impact this has had. The Council has made progress against all the feedback apart from producing a Commercial Strategy.

It was confirmed that the Cabinet will take responsibility for ensuring the recommendations within this report are driven forward. A key part of changing the day-to-day culture will be demonstrated in Bury through the People Strategy. This will make Bury an attractive place to work and help people progress to what they want to be in their Careers along with working on corporate behaviours and expectations.

It was requested to note comments regarding prioritisation and if the Cabinet can assure the Committee that in future they can deliver all priorities set out.

It was agreed:

1. Councillor Rafiq, Cabinet Member for Corporate Affairs and HR, Lynne Ridsdale, Deputy Chief Executive and Geoff Little, Chief Executive be thanked for their update and attendance.

### **OSC.10 WORK PROGRAMME**

The Committee were advised the theme of the January meeting will be Crime and Disorder.

### **OSC.11 URGENT BUSINESS**

There was no urgent business

**COUNCILLOR R BERNSTEIN**  
**Chair**

**(Note: The meeting started at 6.30 pm and ended at 9.40 pm)**

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<b>SCRUTINY REPORT</b>
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<b>MEETING:</b>	OVERVIEW AND SCRUTINY COMMITTEE
<b>DATE:</b>	11 <sup>th</sup> January 2022
<b>SUBJECT:</b>	Community Safety Partnership Annual Report
<b>REPORT FROM:</b>	Cllr Gold Cabinet Member for Communities
<b>CONTACT OFFICER:</b>	Tom Hoghton Community Safety Manager Department for the Corporate Core Bury Council Email: <a href="mailto:T.L.Hoghton@bury.gov.uk">T.L.Hoghton@bury.gov.uk</a>

## 1.0 BACKGROUND

- 1.1 This report provides feedback from the Community Safety Partnership on the Annual Crime statistics for Bury and progress in delivering the priorities of the current Community Safety Plan and the development of the next three-year plan.

## 2.0 INTRODUCTION

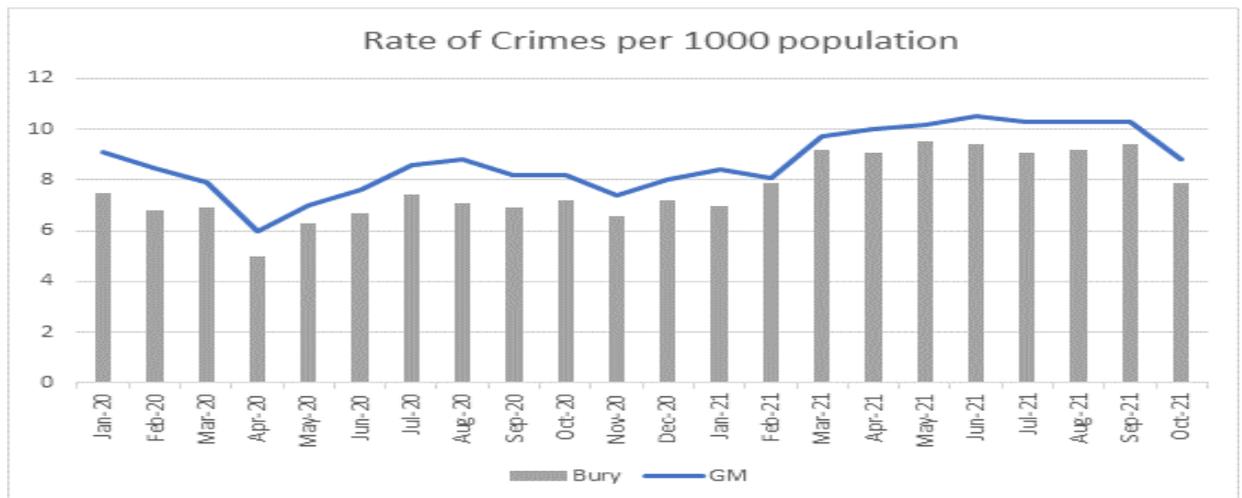
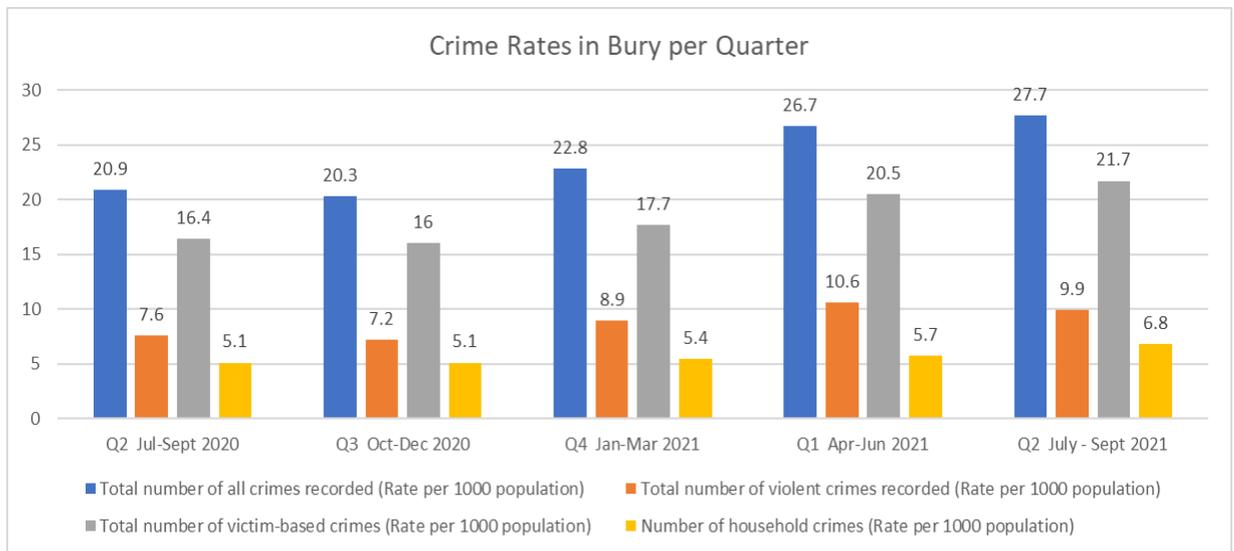
- 2.1 This report provides feedback from the Community Safety Partnership (CSP) on the annual performance statistics, progress against the current CSP Plan and future proposals.
- 2.2 Members of Overview and Scrutiny Committee are asked to note the current activity and future direction of Community Safety and provide feedback on the proposed new Plan ahead of Full Council in February 2022.

## 3.0 SUMMARY OF PERFORMANCE

- 3.1 In terms of overall performance, the profile of crime rates in Bury suggests the borough remains one of the safest places to live in Greater Manchester. Data from the Greater Manchester Police and Crime Survey is provided below and suggests that people in Bury feel safer in their local areas than in other places in Greater Manchester, and when away from their local area.

Performance Indicator	Bury 2020/21	GM Average
The percentage of people who feel safe in their local area	90.78%	88.9%
The percentage of people who feel safe when out and about away from their local area	87.27%	78.4%
The percentage of people who feel that their local area is place where people from different backgrounds get on well together	79.8%	75%

3.2 Due to the impact of lockdown (which saw significant reductions in crime levels) and the well documented issues with the Greater Manchester Police IT system, reliable data is not available for 2019/20 and for some of 2020/21. Where it is available, we use benchmarked data across the 10 boroughs with Greater Manchester as presented to the GM Police and Crime Panel.



3.3 This trend continues when the crimes are broken down into specific offences. Bury remains lower than the GM average across all 5 offences listed below:

<b>2020</b>	<b>Victim Based</b>	<b>Personal</b>	<b>Domestic Abuse</b>	<b>Violent Crimes</b>	<b>Household</b>
<b>Bury</b>	63.62	32.25	12.52	28.10	19.78
<b>GM Average</b>	73.11	38.32	15.11	30.53	24.97

- 3.4 **Burglary** – In the latter half of 2019 and into 2020 the borough saw an increase in the number of reported burglaries, particularly in the south of the borough. A significant amount of crime prevention advice was disseminated which, alongside tactical plans that resulted in a series of arrests, has reduced these number however this remains a priority for the Partnership.
- 3.5 **Anti-Social Behaviour and Youth Violence** – Data on anti-social behaviour shows a mixed pattern over this period. Although the number of reports to the Police decreased during the early stages of lockdown, reports to the local authority increased linked to perceived breaches of Covid regulations. The CSP worked together to address these issues and provide reassurance to the public through education and enforcement activities. Since restrictions were ended in July 2021 there has been increased reports of anti-social behaviour and youth violence, particularly on public transport and in our town centres. This pattern has also been reflected in national statistics with recent policing priorities more focused on the reduction of violence crime.
- 3.6 **Women’s Safety** – High-profile national and local cases have brought this long-standing issue into sharp relief in recent months. In Bury the CSP have developed a comprehensive plan of work to address the issues raised including targeted work with young people on behaviours and personal safety, funding for anti-spiking products and several women’s safety campaigns in the night-time economy in conjunction with Public Health. A longer-term delivery plan is being finalised which will cover education and enforcement, building on the campaign work being delivered by the Greater Manchester Combined Authority.
- 3.7 **Domestic Abuse** – Rates of domestic violence in the Borough have followed the national trend of seeing a significant increase when lockdown started last year and has broadly remained at those levels, although in the last six months has started to drop slightly. The CSP have responded with increased investment in the Independent Domestic Violence Advisor service and a new approach to review medium risk cases. Further work is being developed by the Partnership including greater use of enforcement by the Police.
- 3.8 **Partnership Working** – Throughout 2020/21 there have been many good examples of inter-agency work throughout the Covid Pandemic but also in responding to community concerns about crime and disorder. One example is the work in Chesham where new approaches have been taken to address Organised Crime with multiple arrests made. Combining this with a focus on preventative work with young people has made a tangible difference to residents’ perceptions of community safety. There has also been a significant strengthening of partnership work through the **Community Hubs** and the more visible approach to policing introduced by the new Chief Superintendent.
- 3.9 A summary of delivery the three-year plan is provided below. Please know missing data is not currently available due to the issues references above:

# TEAM BURY COMMUNITY SAFETY PLAN



ESTIMATED RESIDENT POPULATION 2018: **190,108**

ESTIMATED NUMBER OF HOUSEHOLDS 2016: **81,800**

ESTIMATED NUMBER OF BUSINESSES 2019: **8,535**

**DEPRIVATION:** BURY IS IN THE 30% MOST DEPRIVED AREAS NATIONALLY  
 \*APPROXIMATELY 19,784 PEOPLE IN BURY LIVE IN THE 10% MOST DEPRIVED AREAS IN ENGLAND (2018 MID YEAR ESTIMATES)

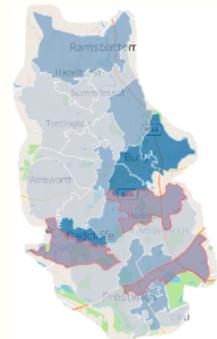
**CRIME:** APPROXIMATELY 4125 QUARTERLY CRIMES IN BURY ARE VICTIM-BASED CRIMES  
 APPROXIMATELY 1292 QUARTERLY CRIMES IN BURY ARE HOUSEHOLD CRIMES



NUMBER OF MAIN LANGUAGES SPOKEN: **83**  
 Urdu is the 2nd most popular language spoken after English

PERCENTAGE OF POPULATION FROM A BAME BACKGROUND: **10.8%**

NUMBER OF RELIGIONS OBSERVED: **42**



## 1. PROTECT AND SUPPORT VULNERABLE PEOPLE



There were 3,976 recorded Domestic Abuse incidents in the year ending April 2021.

Supporting those affected by Domestic Abuse, Child Sexual Exploitation and Child Criminal Exploitation.

- 242 cases were heard at MARAC in Quarter 2 2020/21.
- 204 cases were referred to IDVA in Quarter 2 2020/21
- 36 Complex Safeguarding cases remained open in Quarter 2 2020/21



## 2. PUTTING VICTIMS FIRST

22% of Domestic abuse victims were repeat victims in Bury in Q2 2020/21

All victims accessing the support they need.

- 17.2% of victims of crime in Quarter 2, 2021 were repeat victims of crime.
- 72% of Referrals to IDVA were first time referrals in Quarter 2, 2021

## 3. REDUCE RE-OFFENDING



- 36% of Young People Re-Offended Quarter 2, 2021.
- 30% of Crime in year ending October 2021 was perpetrated by someone who had previously offended.
- 25.1% of Adults who committed an offence in the year ending March 2020 re-offended within 12 months.

Improving support pathways, utilising restorative justice and appropriate out of court disposal.

## 4. BUILD STABLE, COHESIVE COMMUNITIES



- 91% of people in Bury feel safe in their local area Quarter 2 (Jun-Sept), 2020/21
- 98 incidents of anti-social behavior were reported to Bury Council in Quarter 2, 2020/21
- There were 7206 recorded incidents of Anti-Social Behaviour by the Police in the year to June 2021
- 882 public order offences were recorded by police in Quarter 2, 2020/21
- There were 223 reports of hate crime in April to June 2021

Focus on a Hate Crime Strategy and reducing the volume of Hate Crime and extremist activity.

The rate of offences in Bury in October 2021 was 9.03 per 1000 pop up from 7.26 in October 2020



## 5. Developing and Effective Partnership Approach to Community Safety

- 215 people were provided with PREVENT Training in the year ending June 2021
- 40.3% of young people in the Youth Justice system committed a violent offence against the person.

Created by: Performance & Intelligence, Bury Council All data correct as at March 2020

**4.0 COMMUNITY SAFETY PARTNERSHIP ANNUAL UPDATE**

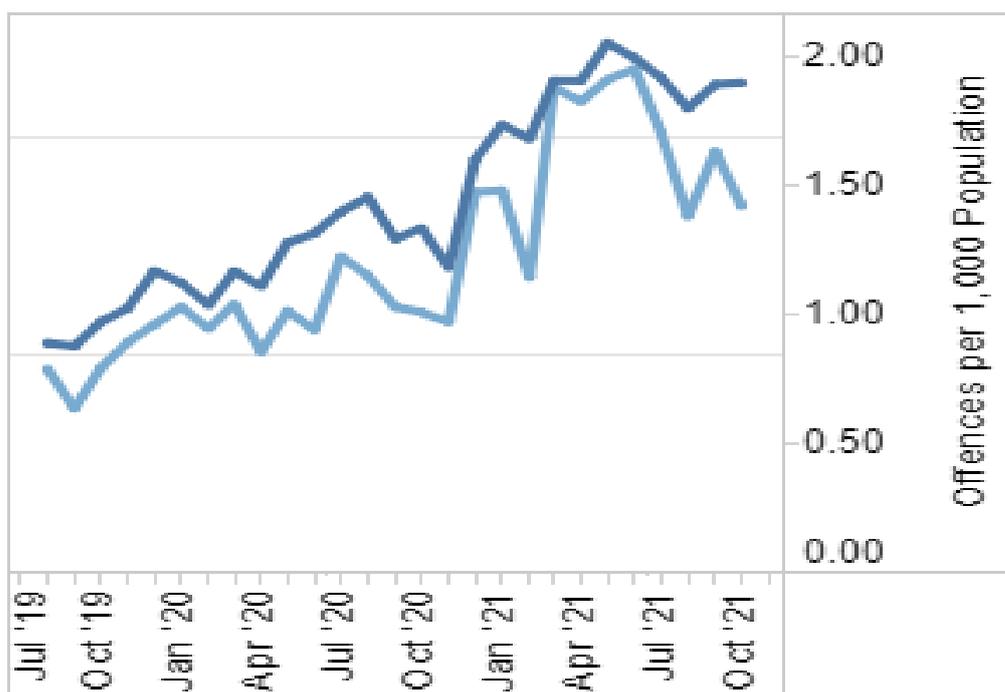
4.1 Under the current Community Safety Plan five priorities were identified, aligned to the Greater Manchester Police and Crime Plan. These were supplemented by local areas of focus for Bury:



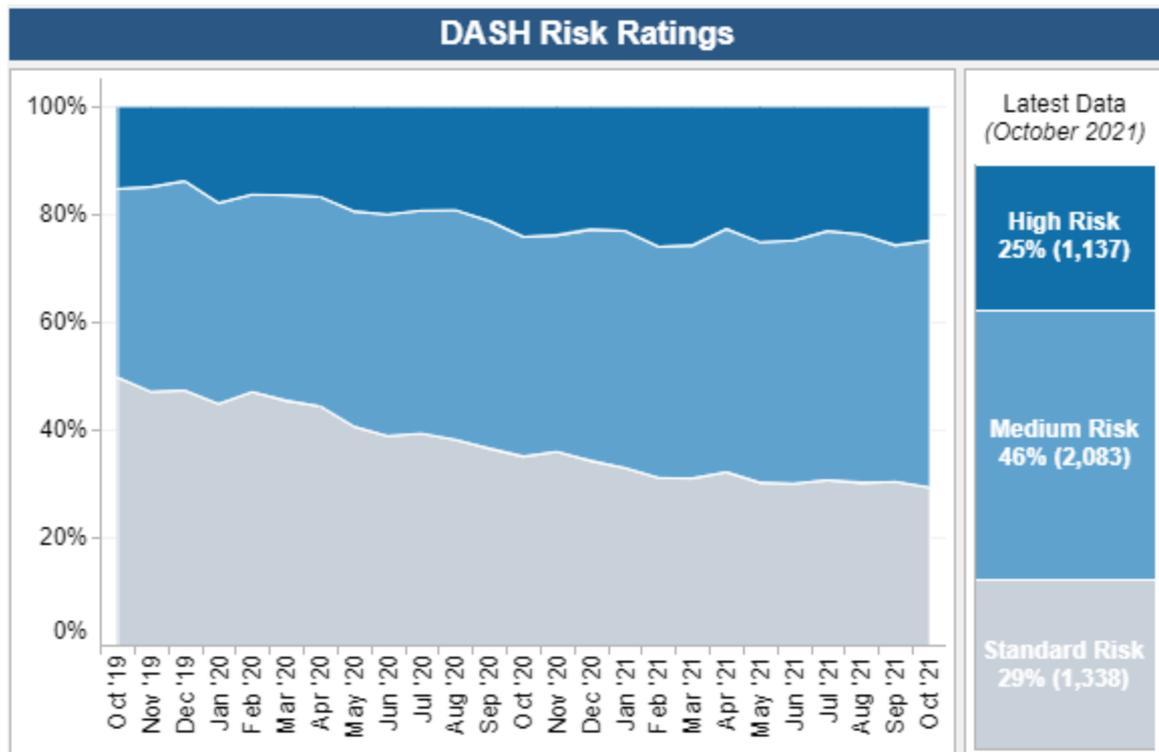
**5.0 UPDATE BY THEME**

**5.1 Protect & Support Vulnerable People**

Within this area of focus domestic violence and abuse has been identified as the most significant risk to our residents. As elsewhere in Greater Manchester and across the country as whole, Bury has seen a significant increase in the number of domestic abuse cases reported to the Police. The latest data suggests that these figures may now be reducing and that Bury remain below the average rates reported across Greater Manchester (the dark blue line).



As well as an increase in volume, the complexity of cases has also increased, particularly for medium risk cases.



The CSP has responded to this intelligence in a number of ways:

- Funding provided by the Home Office was used to commission an independent consultant to undertake a root and branch review of the approach to tackling Domestic Abuse in Bury. This produced a comprehensive report and a series of actions which are now being implemented by the Partnership.
- Using COVID funding from the government additional support was provided to the high-risk Independent Domestic Violence Advisor service to generate much-needed capacity.
- There has been a new approach introduced for medium-risk cases and piloted via a multi-agency forum at neighbourhood level. This has created a more fluid working model to ensure that if key support services become overwhelmed, other partners can step in as the lead agency.
- Commissioned a new Perpetrator programme to work with offenders and stop the cycle of abuse. The CSP have secured GM funding to continue and expand this service for 2022/23.
- Under a new duty from the 2021 Domestic Abuse Bill funding has been given to the local authority to deliver safe accommodation for victims of Domestic Abuse and their families. In Bury this will equate to Between 20-25 quality, furnished units of accommodation for victims of Domestic Abuse and their families split approximately 50% between refuge unit/s and dispersed accommodation. A 6-bed property Road should be in place before Christmas with a further 10-bed dedicated refuge is due to be ready for February.

## 5.2 Putting Victims First

Greater Manchester Victims' Services provides support to victims (all ages) and witnesses of all crime types across Greater Manchester. They offer an assessment and referral model to ensure each individual receives the most appropriate support to help them to cope and recover from the crime they have experienced.

All Commissioned Victim Services funded through the GM Mayor's Office are currently under review. The results of this review will have a significant impact on how victims are supported in Bury.

In light of this recent HMRIC report into Greater Manchester Police, this review has taken on additional resonance. Further updates will be incorporated in the new Community Safety Plan and will be monitored closely through the Partnership.

## 5.3 Reducing Reoffending

In March 2020 HM Inspectorate of Probation conducted a routine inspection of Bury and Rochdale Youth Justice Service (YJS). The service works with 10 to 18-year-olds who are serving court sentences, or who have received conditional cautions or community resolutions. The Inspectorate looked at 12 aspects of the YJS's work and awarded an overall rating of 'Good'. In particular, the Inspectors praised the YJS for its focus on child welfare.

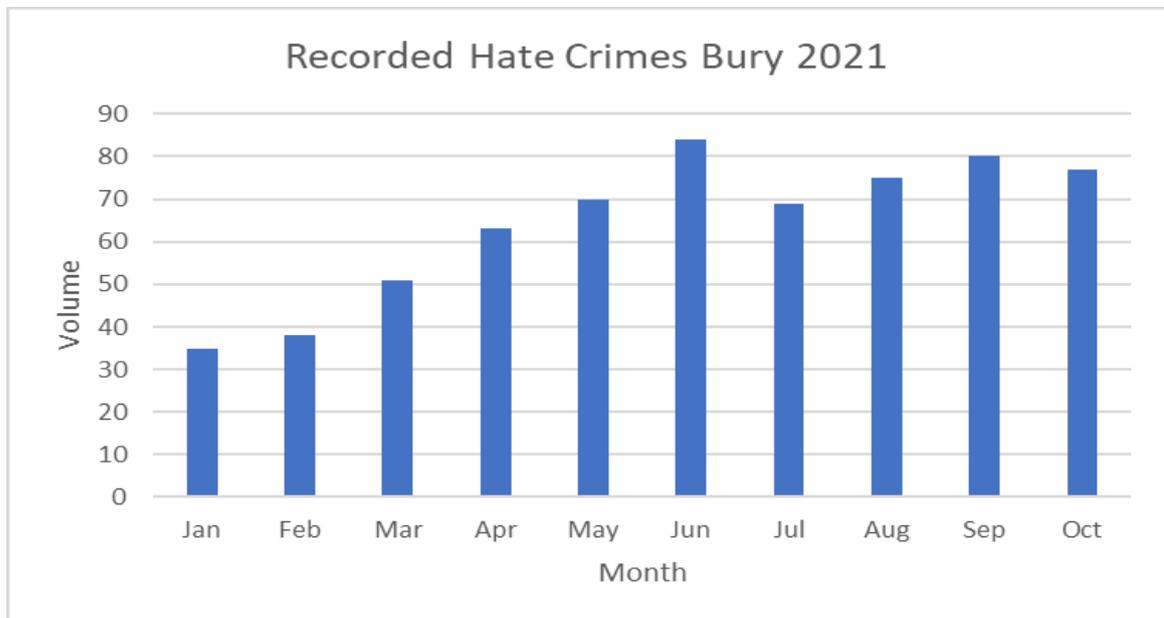
The table below show reoffending rates for young people in the YJS for the last four available quarters. The data for this indicator comes from the Police National Computer and is published by the Ministry of Justice. Reoffending rates for the July 19 to Sept 19 cohort are the latest currently available. Each cohort consists of all young people who received a pre-court or court disposal or were released from custody during a 3-month period and were then tracked for reoffending over the following 12-months. It should be noted that this data is prone to fluctuations and longer-term trend data is being developed to provide a more meaningful picture.

<b>Reoffending Frequency rate per reoffender</b>	<b>Bury &amp; Rochdale</b>	<b>North West</b>	<b>Greater Manchester</b>	<b>England</b>
Jul 19 – Sep 19	3.31	4.00	5.26	3.77
Jan 19 – Mar 19	3.50	4.40	5.40	3.89
Oct 18 - Dec 18	3.31	3.81	3.86	3.89
Jan 18 - Mar 18	2.89	3.85	4.04	4.01

The CSP is currently working to identify relevant data sets for probation and the ability to ascertain re-offending rates at a localised and time relevant level.

## 5.4 Building Stable, Cohesive Communities

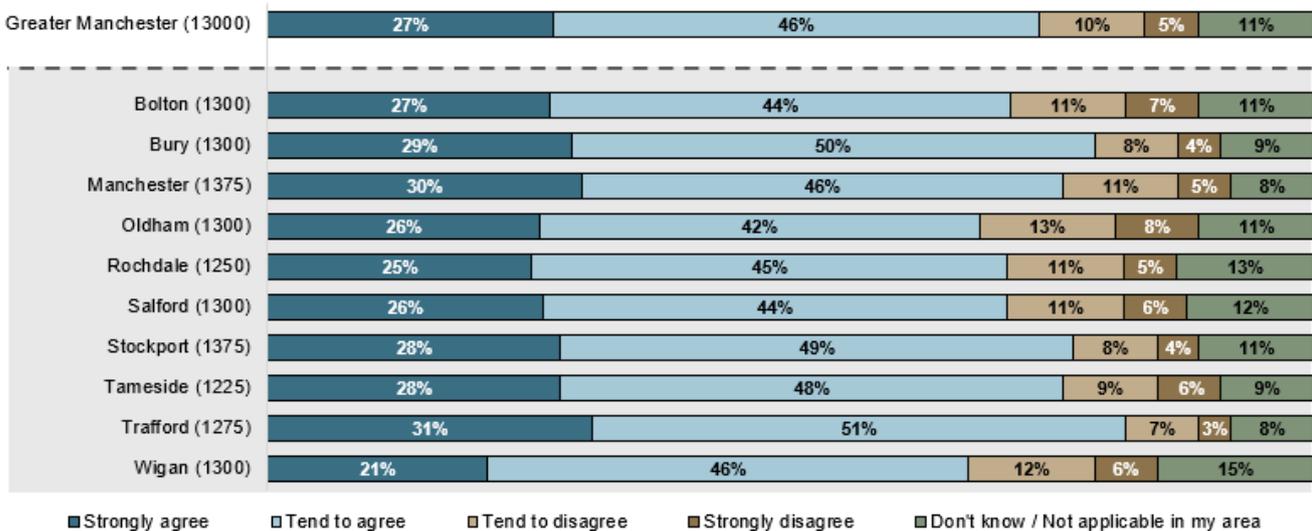
Overall, the Borough has seen a steady increase in recorded hate crime as lockdown measures have eased. Crimes peaked during Jun and have remained static since then. There has been no wholesale change in the nature or severity of Hate crime in Bury.



Despite this increase, data from the Greater Manchester Police and Crime Survey suggests that after Trafford Bury respondents are the most positive about whether people with different backgrounds get on well.

### “My local area is a place where people with different backgrounds get on well together”

The proportion of respondents in Bury who strongly/tend to agree that their local area is a place where people with different backgrounds get on well together is higher than Greater Manchester overall.



Source: Q19 – How strongly do you agree or disagree with each statement about your local area...? (the area within about 5 minutes walking distance of your home)  
 Respondents to this question: All respondents in Greater Manchester (by district, as shown in brackets above)  
 Filter: District: Bury | Wave: W6-W9 (Oct-Sep 2021)

GMCA GREATER MANCHESTER

Bury Report  
Wave 6 - 9: Oct 2020 - Sep 2021

The strong relationships that exist within communities throughout Bury have been invaluable throughout the pandemic, including supporting our most vulnerable and mobilising activity to accelerate recovery. Several community and faith leaders have worked together effectively to support residents in culturally sensitive ways and this work has now evolved into more sustainable approaches to building cohesive communities in the future:

- A Council of Mosques has now been established in Bury which enables the Mosques to speak with one voice on key issues and provides a forum to engage more directly with Muslim communities

- The formulation of the Jewish Strategic Group has similarly brought Jewish community leaders from across the spectrum of Judaism under one banner
- Through the initial fortnightly Covid meetings The Bury Faith Forum has shaped itself into a more representative and engaged group which is now building on its new platform to develop a more ambitious work programme.

Despite this, the experience with Covid and the recent Equalities Review have highlighted the need for a re-examination of understanding both who and where our communities are, especially those smaller, hidden communities. Community Champions funding has been used to commission detailed mapping work of community groups across the borough and this will be presented to the Partnership in the New Year.

The Borough has had a Hate Crime Forum for a number of years but based on feedback from partners and the community it has developed its remit to include some of the wider issues around social inclusion, promoting commonality & diversity and engaging with hidden communities. To support this work there is now a Community Cohesion thematic group which will have more of a focus on addressing inequalities and the causes of Hate Crime, as well as supporting communities to respond to Hate Crime where it occurs.

### **5.5 Developing a Partnership Response to Community Safety**

In April 2019 the Community Safety Partnership took the decision to form a Task & Finish Group to look at the issue of Youth Violence in Bury and develop more focused strategies to address this issue. In September 2019, GMCA provided funding to support this activity which has included:

- Delivery of a pilot approach called 'PIED' which takes a multi-agency look at young people who have been repeatedly involved with Police but where the victim does not pursue, or it is felt not to be in the public interest. This process identifies how to address underlying issues that might be contributing to their behaviour and provides mentoring support to these young people. Outcomes from this pilot will be brought to a future CSP meeting for discussion and to consider whether this approach can and should be sustained, and in what form.
- An organisation has been commissioned to work with young people identified by schools as being on the verge of exclusion for violence or anti-social behaviour. This organisation works with them on an individual basis and in small groups to look at underlying behaviour in a therapeutic context. The programme also works with school staff exploring the principles of Adverse Childhood Experiences (ACES) and provides them with the tools to deliver some of this work themselves thus ensuring some sustainability.
- As a partnership there has been extensive joint working between Greater Manchester Police, Youth Outreach Teams and Drug & Alcohol services to undertake assertive outreach work in the community and engage with young people directly. This longer-term approach has built on behavioural insights from across the partners and is based on a multi-agency approach to providing sustainable support to those who need it.

- A hard-hitting campaign was commissioned to be delivered in secondary schools to raise awareness of the dangers of knife-crime and gang membership. This was then reinforced at younger age groups through annual multi-agency 'BSafe' input which covered subjects such as health relationships, anti-social behaviour and water safety.

Through the introduction of the Community Hubs and the Place Based Leadership Teams, partners have become more involved in targeted campaigns to address community safety issues at a local level. For example, in Chesham and Radcliffe residents have been involved in consultation events and have been part of agreeing the response from partners including increased CCTV coverage, bespoke awareness raising campaigns and community action. Through working closely with Youth Services the first open-access youth provision in Radcliffe will be opening soon which will be staffed by volunteers and staff.

## **6.0 DEVELOPING THE NEXT COMMUNITY SAFETY PLAN**

- 6.1 The current Community Safety Plan comes to an end in Quarter Four of 2021/22. It is a statutory requirement of the CSP to develop a new three-year and this work has been undertaken over the last six months to create a new plan, co-designed with our communities. Combining an intelligence led Strategic Assessment with a series of listening events in communities provided the information to develop a new set of priorities which have been outlined in below.
- 6.2 The new Plan incorporate the CSP's response to recent changes in legislation and Policy including:
- Police, Crime, Sentencing and Courts Bill 2021 which covers a wide range of community safety issues including responsibilities to reduce serious violence.
  - Domestic Abuse Act 2021 which creates new powers, overseen by a Domestic Abuse Commissioner and places a duty on local authorities to provide safe accommodation-based support to victims of domestic abuse and their children in refuges.
  - The Greater Manchester Gender-based Violence Strategy which has relevance in the context of recent national and international incidents and movements.
  - The work of the Greater Manchester Inequality Commission which has once again demonstrated that the diverse groups in our society experience crime, disorder and justice very differently.
- 6.2 Further consultation events were held to discuss the proposed priorities through the Community Hubs and via online consultation. The priorities were revised considering this feedback and a further review by the CSP. The proposed new priorities are as follows:
- Tackling Drug-Related Offending
  - Supporting Victims and Tackling the causes of Domestic Abuse
  - Strengthening Community Cohesion
  - 5Creating & Maintaining Safe Spaces
  - Tackling Crime and Anti-Social Behaviour
  - Reduce Reoffending

- 6.3 This new Plan will be presented to Full Council in February 2022. Scrutiny are asked to consider the Plan in it's draft form and to provide feedback before submission to Full Council.

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**List of Background Papers:-**

Bury Community Safety Plan 2019-2021

<https://www.bury.gov.uk/CHttpHandler.ashx?id=15740&p=0>

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Executive Director sign off Date: 29<sup>th</sup> December 2021

JET Meeting Date:

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**Community Safety Plan**  
*for the borough of Bury*

2022-2025

DRAFT

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## Foreword

We are pleased to present the Bury Community Safety Plan 2022-2025 on behalf of the Bury Community Safety Partnership (CSP) and the wider Team Bury partnership.

We are proud of the work of the CSP over the last three years which has helped to maintain Bury's position as one of the safest places to live in Greater Manchester. We have worked hard on our priorities whilst responding to new challenges, not least responding to a global pandemic. Whilst the impact of Covid-19 is still to be fully understood it has put into sharp relief what can be achieved when our partners and our residents work together to support each other and protect our most vulnerable communities. These are the strengths we will build on for this new Community Safety Plan.

This Plan provides the framework for the CSP to focus its efforts on addressing crime and anti-social behaviour (ASB) in Bury for the next three years, making a vital contribution to the vision contained in our ten-year community strategy – Let's Do It! The goals we have set in the plan are ambitious and will be challenging but we know that we have the means and the will to deliver them.

Every member of the community has a role to play in reducing the negative impacts caused by crime and disorder and the challenges we are facing. Working in partnership across the CSP and with our communities, we can be confident that we can make Bury an even safer place to live, work and enjoy for current and future generations.

Cabinet member for Communities  
Richard Gold

Chief Superintendent Chris Hill  
Bury District Commander  
Greater Manchester Police

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## 1. Introduction

Community Safety Partnerships are statutory bodies which exist in all local authorities. They were established by the Crime and Disorder Act 1998 with the aim of creating *“An alliance of organisations which generates strategies and policies, implement actions and interventions concerning crime and disorder within their partnership area”*.

Whilst their responsibilities have developed over time, they remain statutorily responsible for identifying local community safety priorities through the production of an annual strategic assessment which as a minimum must cover:

- Crime and disorder by local area (including anti-social behaviour and other behaviour adversely affecting the local environment) and,
- The misuse of drugs, alcohol and other substances.

There are also statutory requirements for CSPs regarding sharing information and engaging and consulting with the community about their priorities, and monitoring progress in achieving them. Each CSP is required to develop a three-year Plan setting out how Crime and ASB will be tackled in their area.

There are five responsible authorities that make up a CSP: the local authority; police; fire and rescue service; national probation service and clinical commissioning group.

The CSP in Bury comprises of the following Partners:

- Bury Council & Clinical Commissioning Group
- Greater Manchester Police
- Greater Manchester Fire & Rescue Service
- Probation
- Bury & Rochdale Youth Justice Service
- Six Town Housing
- HM Prison Service
- Greater Manchester Combined Authority

CSPs matter. The work they do can save lives and, as a partnership, they can make a huge impact on people’s quality of life. Historically they have been the forerunners of public sector reform and integrated working and as such embody the principles of our community strategy Let’s Do It! which put community working and local delivery at the heart of improving what it feels like to live and work in our borough.

CSPs have senior political and system leadership. As such, they have the potential to influence significant spend and resource allocation.

## **1.1 Community Safety Partnerships within Greater Manchester**

In November 2012 the government introduced Police & Crime Commissioners (PCCs) which had a significant impact on Community Safety Partnerships. PCCs have assumed overall responsibility for policing, reducing crime within a police force area, and determining how budgets should be allocated, accompanied by a shift in decision-making and accountability for local policing away from police authorities, as well as central and local government.

In Greater Manchester the PCC function sits within the Greater Manchester Combined Authority with further devolved powers for policing and offender management. The GM Police and Crime Plan was produced in partnership with a wide range of people and organisations across Greater Manchester and its priorities have been used as a framework for local community safety planning:

- To keep people safe - for those who live, work, socialise and travel in Greater Manchester, as well as protecting those who are vulnerable.
- To reduce harm and offending – preventing anti-social and criminal behaviour by intervening earlier and rehabilitating offenders.
- To strengthen communities and places – by helping to build resilient communities and strengthening the delivery of public assets.

These themes continue to be important contributors to the work of Bury's Community Safety Partnership.

## 2. Developing a new Community Safety Plan for Bury Council

In February 2020, Bury launched a new ten-year strategy for the borough – Let's Do It!

This strategy was designed in consultation with thousands of residents, businesses, community groups, volunteers and partners who all have a stake in seeing the borough go from strength to strength. To achieve this all the local partners have signed up to a vision to stand out as a place that is achieving faster economic growth than the national average, with lower than national average levels of deprivation.

Progress towards this target will be measured against seven core outcomes:

1. Improved quality of life
2. Improved early years development
3. Improved educational attainment
4. Increased adult skill levels and employability
5. Inclusive economic growth
6. Carbon neutrality by 2038
7. Improved digital connectivity

Making our neighbourhoods safer is one of the most important ways that we will deliver our ambitions for the borough. The consultation undertaken for the community strategy put feeling safe as one of the key measures for quality of life. Being able to feel safe when travelling around our borough or visiting the many green space, parks and recreation centres is highly valued by residents. Being confident to open and run businesses and to take part in education and training are equally important and this Community Safety Plan details how the work of the Community Safety Partnership will directly contribute to the ambitions in Let's Do It!

This Plan will be delivered through the principles of LET'S DO IT!:

- Locality working with our communities
- Enterprise and innovation to make the improvements that matter most
- Together with partners, residents and all public sector bodies
- Strengths-based approaches which build on what works and what makes us proud

### 2.1 Listening to our communities

In developing this Plan the most important contribution has come directly from listening to our communities and residents. If we eradicate all major crime but people still feel unsafe to go outside then we have not succeeded, so perceptions of safety are just as important as the data itself. Therefore, we have spoken with a range of people from communities across the borough with multiple listening events taking place in Neighbourhoods to ask the simple questions; what makes you feel unsafe and what should we do about it. In addition, we have held separate events with young people, women's groups and religious groups to ensure we have captured a range of opinions.

In addition to the work done locally, the Greater Manchester Combined Authority have commissioned a Police & Crime Survey with views taken from more than 2500 Bury residents over the past two years. The views expressed in the survey have also been incorporated in this plan.

## **2.2 Delivering our statutory responsibilities**

Several important pieces of legislation have been introduced since the last Community Safety Plan for Bury was published:

### **2.2.1 Police, Crime, Sentencing and Courts Bill 2021**

The Police, Crime, Sentencing and Courts (PCSC) Bill covers a wide range of community safety issues. The Bill seeks to place a new statutory duty on local authorities and wider partners to collaborate and plan to prevent and reduce serious violence. Addressing this through early intervention and prevention is a key feature of the current Community Safety Plan for Bury and will also feature in the new priorities.

The Bill complements measures outlined in the new Domestic Abuse Act and the Government's Violence Against Women and Girls (VAWG) Strategy.

### **2.2.2 Domestic Abuse Act 2021**

This new Bill creates a statutory definition for domestic abuse which makes it clear that domestic abuse is not just physical violence, but can also be emotional, controlling or coercive, and economic abuse. It creates new powers, overseen by a Domestic Abuse Commissioner. It also places a duty on local authorities to provide safe accommodation-based support to victims of domestic abuse and their children in refuges. These new functions and our approach to tackling domestic abuse are a core priority in the updated plan.

### **2.2.3 Other Strategies**

Other local and GM strategies have also informed the development of this Plan. The **Greater Manchester Gender-based Violence Strategy** has had a particular influence in the context of recent national and international incidents and movements.

In addition, the work of the **Greater Manchester Inequality Commission** has once again demonstrated that the diverse groups in our society experience crime, disorder and justice very differently. Their experiences as victims, witnesses and perpetrators are significantly affected by their personal characteristics and taking these variances into account is central to this plan and the borough's overall commitment to reducing inequalities.

### 3. Progress to Date

The Community Safety Plan for Bury 2019-2021 set out five priorities areas:

- Protect and support vulnerable people with a focus on Early Intervention
- Put victims first and increase the numbers of victims we support.
- Reduce reoffending, including the implementation of a “restorative justice model”.
- Build stable, cohesive communities and reduce Hate Crimes.
- Develop a partnership approach to community safety across public services and with the local community.

Below are some of the key achievements delivered in the last three years against the five priorities:

Protect and support the vulnerable	<ul style="list-style-type: none"> <li>• Ran a pilot that has now been adopted across Greater Manchester of working with young people on the verge of criminality to support and divert away from crime and anti-social behaviour. An average of 27 young people a month are now receiving specialist support through this process.</li> <li>• Employed two specialist Young People’s Domestic Abuse Practitioners to focus on Early Intervention, who supported 94 young people last year.</li> <li>• Adopted the Encompass model for providing early warning to schools of a Domestic Abuse incident in one of their pupil’s families.</li> </ul>
Putting Victims First	<ul style="list-style-type: none"> <li>• Implemented the GM Victim Services Model in Bury, meaning that every victim of a crime can access a service to support them to recover from their ordeal.</li> <li>• Appointed an Independent Domestic Violence Advocate in Fairfield Hospital to support victims of Domestic Abuse.</li> <li>• Commissioned a new service to provide 20 units of safe accommodation for victims of Domestic Abuse.</li> </ul>
Reduce Re-offending	<ul style="list-style-type: none"> <li>• Launched a service for Perpetrators of Domestic Abuse to support them to change their behaviour.</li> <li>• Delivered data-led anti-hate messaging targeted specifically at Perpetrators of Hate Crime.</li> <li>• Youth Services Outreach Team have undertaken engagement with around 1000 young people a year in hotspot locations across the borough to divert them away from crime and ASB.</li> </ul>
Building Stable and Cohesive Communities	<ul style="list-style-type: none"> <li>• Created a Hate Crime Ambassador programme to encourage reporting of Hate Crime and deliver messaging into the community</li> <li>• Implemented a tension monitoring process to help identify issues within communities earlier, before they develop into something more serious.</li> <li>• Introduced a community-facing Prevent newsletter raising awareness of the programme and encouraging engagement</li> </ul>

	<ul style="list-style-type: none"> <li>• Delivered an annual input to approximately 1500 Year 8 pupils around key Community Safety issues, such as ASB, Healthy Relationships, Hate Crime etc.</li> <li>• Provided £300,000 worth of GM grant funding to Community Groups to address Community Safety issues.</li> </ul>
<p>Developing our Partnership Approach</p>	<ul style="list-style-type: none"> <li>• Managed the successful reintegration of Probation and the Community Rehabilitation Company into one service</li> <li>• Worked with Partners to develop a Domestic Abuse Network for third-sector and community-based colleagues to support with addressing Domestic Abuse in the community</li> <li>• Commissioned an independent safety audit of waterways on Council land, identifying areas for improvement through a partnership approach.</li> </ul>

## **4. Context for the Bury Community Safety Plan 2022-24**

According to the ONS Mid-year population estimates, Bury currently has a population of 190,990, of which 51% are female and 49% are male. Almost a fifth of the borough's residents are aged 65 or older. Life expectancy in the borough is lower than the average for England as whole and this is due to combination of factors known as the wider determinant of health. These include employment opportunities, education, housing and the environment we live in.

Bury is a diverse place to live, with 10.8% of the population being black or from minority groups. Compared to a national average of 14.6% and Bury has areas such as Sedgley, Redvales and East where this figure reaches 25%.

In comparison with national averages, Bury has a high level of income deprivation, with East and Moorside two of Bury's most deprived areas. Bury also has high levels of unemployment compared to the national average, with a 3.4% unemployment rate in 2019.

Bury's crime figures are low in comparison with other Greater Manchester authorities. This is true for all crime types including violent crime and knife related offences. There is some data to suggest that drug related offences are higher than other areas which requires further analysis. Anti-social behaviour and domestic abuse have both seen concerning increases since the relaxation of Covid-19 restrictions.

At the time of writing the borough is still responding to the Covid-19 pandemic which has had far reaching effects on our residents and businesses. Whilst the full impact will not be known for some time, whilst Bury frequently has some of the highest case rates in the country it has also had a successful vaccination programme in terms of take-up across all our communities. As such as we recover from the pandemic, we will build on the strengths we have gained such as better understanding the underlying health and wellbeing of our residents and the resilience of our communities.

### **4.1 Community Feedback**

We cannot produce a Community Safety Plan without understanding what makes residents feel unsafe and what we need to do about it, so we conducted a series of events to capture this information.

Overall we held 19 listening, having conversations with around 250 people about what made them feel unsafe and what we should do about it. The events covered all parts of the community including different religious groups, age groups and backgrounds.

In addition we were able to use information from a GM Police & Crime Survey that has been running for a few years and consider the views of around 2600 Bury residents.

Overall, the following were considered the greatest issue for those consulted:

- ASB
- Youth Violence

- Drug-related offending
- Unsafe locations
- Violence against Women and Girls – DVA and sexual assault
- Other acquisitive crime e.g. car thefts

Overall, the following were the most commonly proposed solutions:

- Community Engagement
- Communications
- Physical Improvements
- Youth engagement services
- Improved police presence

## **4.2 Public Safety, Confidence & Satisfaction**

When asked how safe residents feel as part of the Greater Manchester Combined Authority Crime Survey, the results show that the proportion of respondents in Bury who feel very/fairly safe in their local area is slightly higher than Greater Manchester overall.

In the most recent results, covering from January to March 2021, Bury returned the 3<sup>rd</sup> highest percentage of residents who feel safe at 91%, behind Trafford (95%) and Tameside (92%). This is consistent with the overall responses across all the previous waves of surveys, with Bury averaging 90.29%, third behind Trafford (94%) and Stockport (91.43%).

However, it should be noted that in that last 3 surveys, 16-29 year olds responded with the lowest percentage of people who felt safe with only 73% feeling safe in Bury in December 2020's survey.

Both men and women feel equally as safe according to the crime surveys, however, on average, women feel they are supported better by GMP and have are more confident in getting help from GMP when needed.

### 4.3 Key Findings from the 2022 Strategic Assessment

The annual Crime and Disorder Strategic Assessment is prepared on behalf of the Bury Community Safety Partnership (CSP) to inform strategic planning and commissioning processes. Bury’s crime figures are low in comparison with other authorities. The rate of all crimes in Bury in 2020 was below the average in Greater Manchester and the third lowest overall. The national average rate is 84.5 which is similar to the Greater Manchester average.

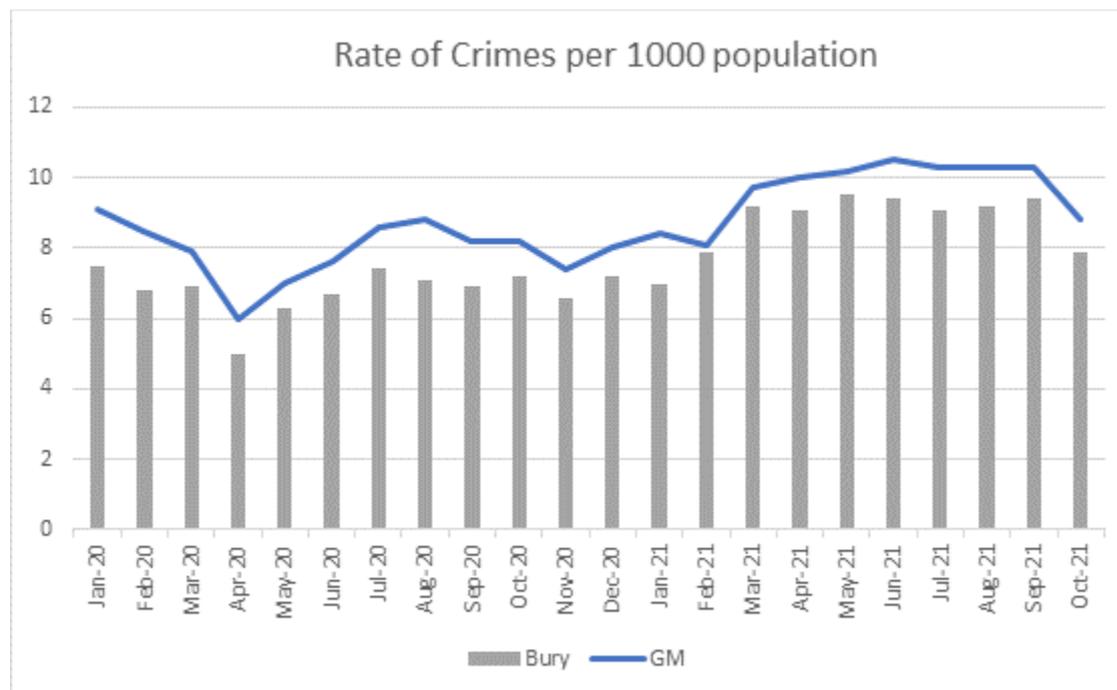


Figure 1: Rates are calculated per 1000 population

This trend continues when the crimes are broken down into specific offences. Bury remains lower than the GM average across all 5 offences listed below:

	Victim Based	Personal	Domestic Abuse	Violent Crimes	Household
<b>Bury</b>	63.62	32.25	12.52	28.10	19.78
<b>GM Average</b>	<b>73.11</b>	<b>38.32</b>	<b>15.11</b>	<b>30.53</b>	<b>24.97</b>

Due to the impact of the Covid-19 pandemic, many places saw a drop in crimes between April – June 2020, in line with the country entering lockdown. However, when comparing October – December 2019 (3900 crimes) with the same period in 2020 (3905 crimes), there were a very similar number of crimes overall, although certain areas such as Bury Town Centre, Redvales, Radcliffe East and East Church have seen reduced crime.

Trend analysis shows that North Manor and Church areas of Bury have the lowest crime figures, whereas as Bury Town Centre has the highest levels of crime in all the previous 5 quarters. Crime levels also remain high in Fairfield, East Church and Radcliffe Mid.

Map of Crimes October to December 2020

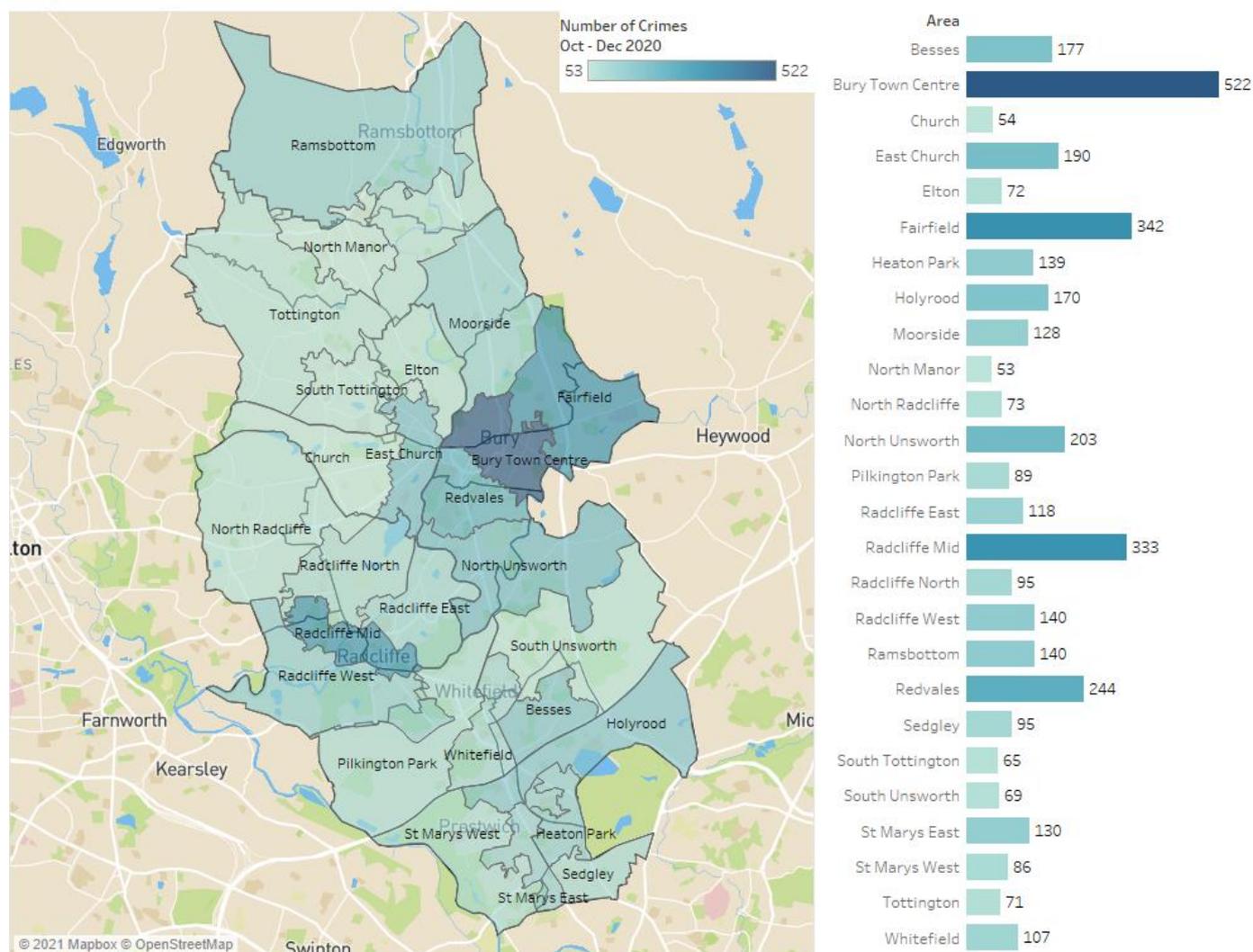


Figure 2: Data from GMP Cognos

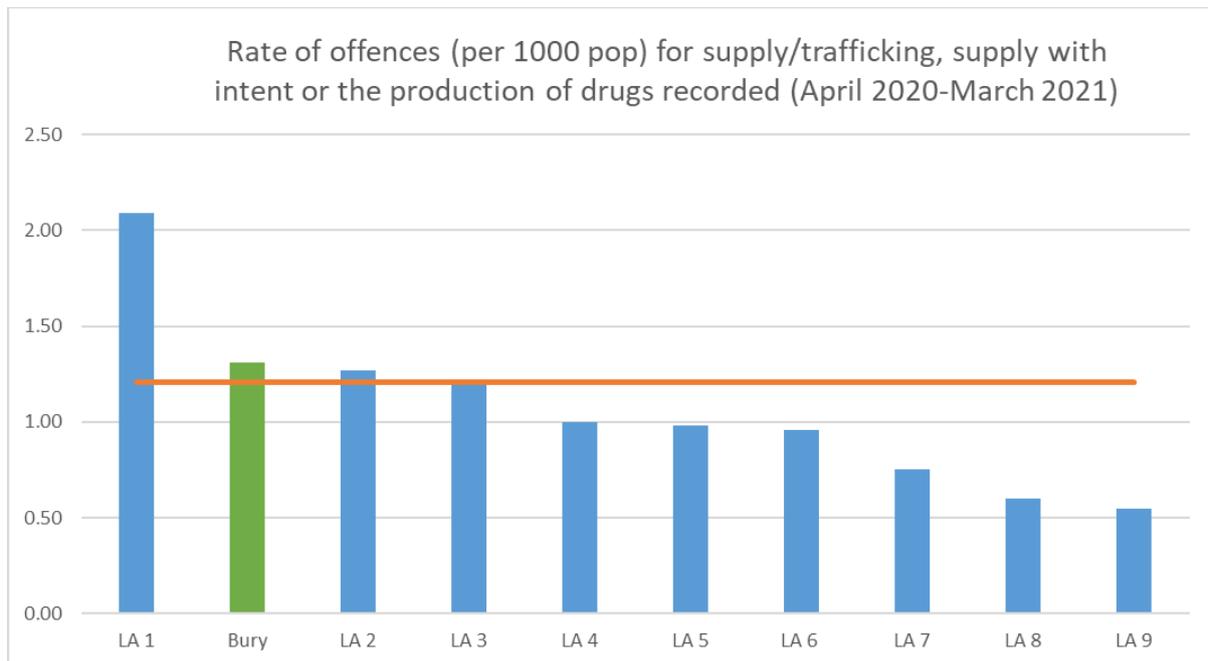
### 4.3.1 Anti-Social Behaviour

Due to the impact of the pandemic it is difficult to draw direct comparisons in the official anti-social behaviour data. Breaches of Covid-19 restrictions have been classified as anti-social behaviour by some agencies and due to the increase of people staying at home during lockdown, the pattern of anti-social behaviour incidents has changed. For example, the local authority saw an increase of 18.5% complaints about anti-social behaviour between 2018/19 and 2019/20, including more neighbour disputes. In comparison GMP reported lower levels of anti-social behaviour in our town centres as the usual places for meeting and socialising were closed.

### 4.3.2 Drug Offences

The rate of recorded drugs offences in Bury between April 2020 and March 2021 was benchmarked against other local authorities in Greater Manchester. Whilst it is not possible

to publish the names of the other authorities it is important to note that the borough is second in the table and as such this is a priority for the Partnership as picked up below.



### 4.3.3 Domestic Abuse

Bury has seen an increase in domestic violence in 2020 by 21.8% compared to the same period in 2019. Areas such as Redvales, Fairfield, Radcliffe Mid, Elton and East Church have seen significant rises in domestic abuse, whereas Ramsbottom is the only area that has had a significant drop.

Repeat suspects of domestic violence are also on the rise in Bury over the past 12 months. Since November 2020, where in the 12 months prior there was a consistent level of repeat offences, there has been a sharp rise in repeat offenders of domestic abuse in Bury from 90 cases in November to 177 repeat offences in March 2021.

Looking at the data from Multi-Agency Risk Assessment Conferences (MARAC) cases in Bury, there has been a consistent rise across many aspects of referrals. MARAC cases from black and minority ethnic communities in Bury have steadily increased in the last year to March 2021 and there has also been a rise in male victims being supported. However, cases involving LGBT victims or victims with a disability have remained low since March 2019.

It is important to note that overall, Bury’s rate of domestic abuse in the 12 months to March 2021 is below the GM average and is the third lowest in Greater Manchester. The 3,601 incidents across Bury in this period, converts to a rate of 18.9 cases per 1000 population, lowest behind Trafford and Stockport. The GM Average is 21.5.

## 5. Priorities

Using the above strategic drivers to inform decision-making Bury's Community Safety Partnership have worked together to develop a new set of priorities for the next three years. Using the principles of Let's Do It! the partnership agreed that the new plan should demonstrate an overarching strengths-based approach and this will be the key difference from the previous strategy. This means:

- Taking a positive approach to our work – stepping away from deficit language and articulating more clearly the role of public services as enablers
- Prevention more than response
- Targeting resources
- Committing to and deriving benefit from neighbourhood team working

Each priority will be overseen by a strategic lead who will be responsible for developing the CSP's response. This will include developing a delivery plan, commissioning analysis and activity, allocating funding, monitoring activity and performance, and working with other priority leads on cross-cutting areas of work.

### 5.1 Reducing Drug-Related Offending

Why is this a priority?

Another theme that came out of the consultation loud and clear was that drug abuse and drug-related offending is a significant worry for residents. This opinion is reinforced by the fact that Bury has the second-highest drug offences per 1,000 of the population of all the boroughs of Greater Manchester.

Strengthening our Public Health approach to addressing substance misuse is already a key priority for the borough but the CSP will look to support this by providing a greater focus on offending and organised crime.

What will we do to address it?

- Increase understanding of the levels of drug-related offending to reassure residents
- Increase the intelligence received from community about drug-related offending
- Develop a robust approach to identify and support young people at risk of substance misuse and drug-related offending
- Maximise every opportunity to address offending behaviour driven by drug use
- Work with criminal justice partners to ensure that responses to young people's drug and alcohol related offending are appropriate to their needs
- Develop a set of common standards that clearly identify "what works" in reducing drug and alcohol-related offending
- Ensure that links are made with cross-cutting issues associated with safety in the evening and night-time economy e.g. pubs, bars, restaurants and late night transport

- Work with all partners to ensure that vulnerable people are supported through the criminal justice system and helped to access appropriate support services

Who will deliver this work?

The Substance Misuse Partnership which is a cross-cutting group that address the causes of substance misuse and work to address the harmful consequences on individuals, families and communities. This group will lead the response to this priority.

### **5.2 Supporting Victims and Tackling the causes of Domestic Abuse**

Why is this a priority?

Nationally, Domestic Abuse affects around 1 in 4 women during their life, with repeat incidents often becoming more serious. Tragically, two women are killed each week by their partner or ex-partner. Men are also severely affected by Domestic Abuse with chronic under-reporting masking the true picture. For some time now Domestic Abuse has been seen as a major public health concern due to the long-term health consequences for victims, and for their children who witness the violence or abuse.

In line with the regional and national picture the impact of Covid on victims of Domestic Abuse has been clear, with rates in Bury doubling from the first lockdown in March 2020 to now. Concerns about rising rates of Domestic Abuse and women's safety more generally also came through very clearly from all communities which demonstrates the impact it has on everyone.

What will we do to address it?

- Ensure all victims can access timely and effective information, advice and support where they need it
- Be satisfied that our processes and systems are reducing risk in all cases
- Operate an effective model of support that meets statutory requirements and empowers statutory and community partners through a shared vision of delivery
- Demonstrate a clear understanding of Domestic Abuse in Bury through better analysis of data
- Provide individuals and communities the means to recognise and understand Domestic Abuse and live in a culture of Healthy Relationships
- Ensure that every perpetrator identified in Bury receives an offer of support to address his or her behaviour and that we engender a culture of 'think perpetrator' when tackling Domestic Abuse

Who will deliver this work?

The Domestic Abuse Partnership Board have strategic oversight of this area and, following the 2021 Domestic Abuse Bill, have the statutory powers to deliver against this priority.

## 5.3 Strengthening Community Cohesion

Why is this a priority?

The borough of Bury benefits from having an extraordinarily diverse range of communities. Given the mix of people in our borough we enjoy an extremely cohesive borough, with 80% of those surveyed saying Bury is a place where people with different backgrounds get on well together. This is the second highest in Greater Manchester and higher than less diverse areas. However, 20% of people do not feel that this is the case and so Bury needs to be ambitious and be aiming for a society where everyone has equality of opportunity and free of hate crime.

What will we do to address it?

- Make sure we fully understand instances of hate crime and community tensions
- Encourage all victims to report Hate Crime so that we can make better plans to reduce the number of incidents
- Promote social inclusion to encourage equality of opportunity and improve cohesion
- Support migrants to make it easier for them to integrate and thrive in Bury
- Harness the power of young people to foster cohesion
- Tackle the causes of radicalisation and encourage engagement with anti-terrorism work

Who will deliver this work?

The Community Cohesion Group will take ownership for delivering these ambitions.

## 5.4 Creating & Maintaining Safe Spaces

Why is this a priority?

The feedback from Bury residents during the consultation so far has been very clear, people feel like they have a lot to offer to make their communities feel safer without needing organisations such as the Police and the Council, but they need the right tools and information to be able to make a real difference.

The Community Safety Partnership are clear that we cannot achieve this without the help of the community and share the view that by working with people who want to protect their community and take ownership of their area we can do so much more.

The development of the network of Community Hubs has provided a model for doing this within our neighbourhoods and we want to get more residents involved in promoting community safety and protecting each other.

Additionally, there are some issues that require specific, problem-oriented solutions. Women's safety in public places and speeding are critical problems that need tailored

solutions so that all Bury residents feel confident about going wherever they want, whenever they want.

What will we do to address it?

- Create a mechanism, through the community hubs, for residents to provide ongoing feedback and intelligence about Crime and Anti-Social Behaviour
- Develop a network that enables us to provide community safety messages and advice to reach those that other channels of communication do not
- Deliver impactful Community Safety Campaigns that reach the right groups
- Ensure that residents show a greater willingness to report crimes to Police and other services and think about how we celebrate our law-abiding Bury residents
- Based on consultation with residents and community groups, publish a Women's Safety Action Plan including advice and guidance on keeping safe as well detailing work to tackle misogyny and sexism within the borough
- Explore bespoke solutions to speeding and dangerous driving hotspot locations
- Develop an action plan to address water safety across the Borough

Who will deliver this work?

This work will be delivered through the wider neighbourhood model, overseen by the Creating Safe Spaces Group.

### **5.5 Tackling Crime and Anti-Social Behaviour**

Why is this a priority?

The main issue voiced by residents as to why they feel unsafe is anti-social behaviour (ASB) and, specifically, concerns about the actions of young people.

Another element of this priority is violent crime. This is a national priority, supported locally through the development of the Greater Manchester Violence Reduction Unit.

What will we do to address it?

- Undertake more work to understand the prevalence of violent crime so that we can make better plans of how to tackle it
- Ensure that young people understand the consequences of violence and support them to have the skills and confidence to avoid it
- Divert those who become involved in violent crime as early as possible
- Strengthen community responses to preventing acquisitive crimes such as burglary and car crime
- Make effective use of the tools and powers to tackle violence and ASB
- Develop and maintain area-based problem solving for persistent ASB issues
- Develop operational links with Children's Services to drive down ASB in young people
- Identify and operationalise effective restorative interventions to address ASB

Who will deliver this work?

ASB and Violent Crime Reduction Group

## **5.6 Reduce Reoffending**

Why is this a priority?

Another of the statutory responsibilities of the Community Safety Partnership is to work together to reduce reoffending. This priority will contribute to all the other priorities as it is important that we provide all offenders with the best opportunity to abstain from re-offending. This work is supported by our Probation and the Youth Justice service.

What will we do to address it?

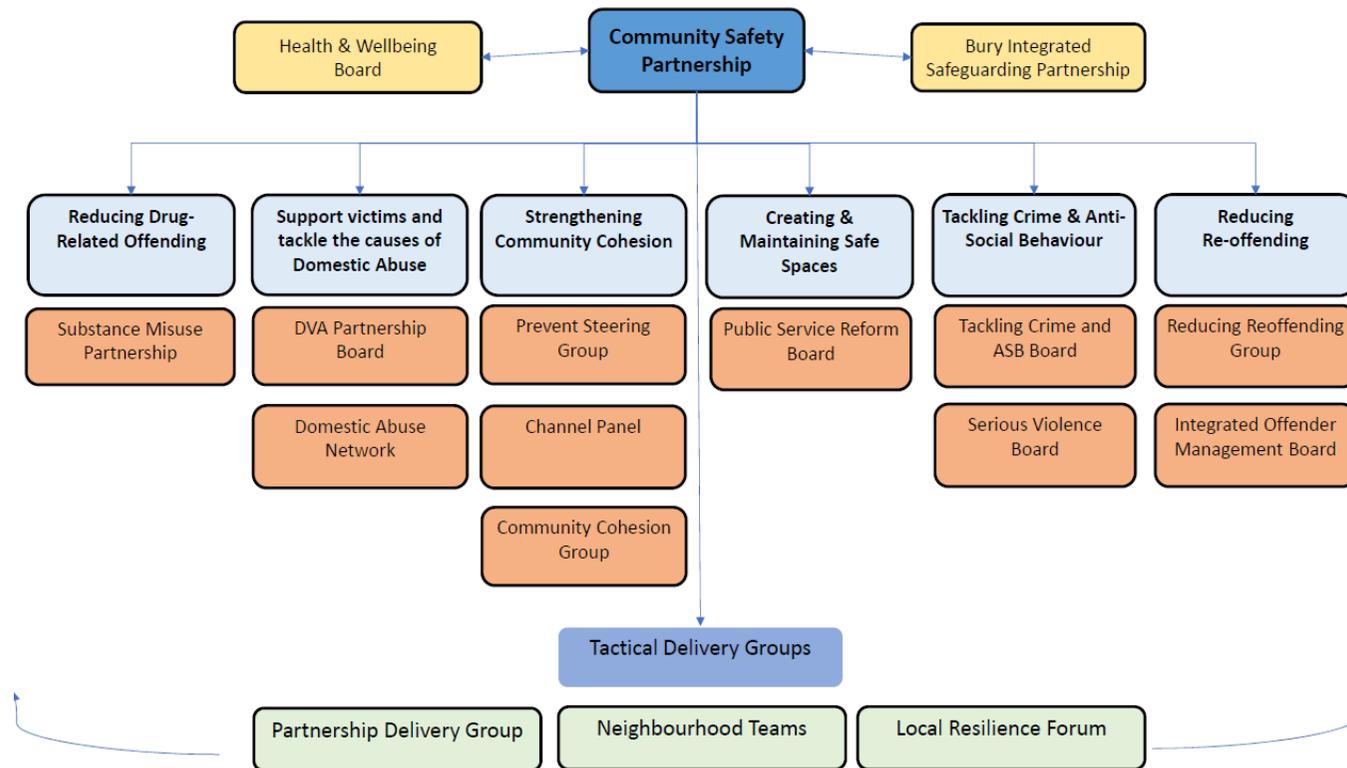
- Improve access to intervention for any individual diverted from Court to ensure that health and behavioural needs are met
- Increase support to young people who transition to probation at the age of 18
- Deliver outcomes demonstrating good engagement of young people, including those unwilling to engage with services
- Achieve high levels of engagement with interventions aimed at reducing re-offending via accredited programmes and more specialist provision
- Share good practice and learning across the network
- Sustained partnership engagement with audits to look at the quality of provision and risk management planning to protect victims and the wider public

Who will deliver this work?

The Reducing Reoffending Group are a long-standing, multi-agency function that will continue to drive this agenda.

## 6. Governance and Delivery

The Community Safety Partnership will oversee the delivery of this Plan and will work with Health & Wellbeing Board and Bury Integrated Safeguarding Partnership to address shared, strategic issues. The Neighbourhood Teams will operationally problem-solve multi-agency issues through the new structure of the Community Hubs and Place Based Leadership Teams. The Partnership Delivery Group will act as a borough-wide tasking group and address escalated issues from Neighbourhoods. The Local Resilience Partnership will provide support to the Partnership across Civil Contingencies and Emergency Response issues. This will include hosting the Events Safety Advisory Group and undertaking thematic piece of work on behalf of the CSP such as the Water Safety Delivery Plan.



**SCRUTINY REPORT**

**MEETING:** OVERVIEW AND SCRUTINY COMMITTEE

**DATE:** 11<sup>th</sup> January 2022

**SUBJECT:** Community Pitch funding - Overview

**REPORT FROM:** Councillor Richard Gold

**CONTACT OFFICER:** Chris Woodhouse – Community Hubs Manager

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**1.0 BACKGROUND**

- 1.1 In February 2021 the Council committed one-off funds of £250 000 to invest in community recovery activity through a participatory budget scheme. This report sets out an overview of the scheme; updates on current delivery status and the details of monitoring and evaluation.
- 1.2 This report provides an overview of the delivery, monitoring and evaluation of the Council's £250 000 participatory budget scheme, to support the delivery of community recovery from the Covid-19 pandemic.

**2.0 ISSUES****MATTERS FOR CONSIDERATION/DECISION**

- 2.1 Members of Overview and Scrutiny Committee are asked to note the current activity in delivering the participatory budget scheme and provide feedback to inform continuous monitoring and review.

**SUMMARY OF THE SCHEME**

- 2.2 In February 2021 one-off funding of £250 000 was agreed for local community and voluntary group activity in each neighbourhood in the Borough to support recovery from the Covid-19 pandemic. This scheme was set in the context of:
- The "Recovery" theme of the Cabinet's "3R" priorities for 2021: Response; Recovery and Renewal
  - The defined outcomes in *Let's Do It* strategy for Bury, which partners have agreed to pursue to deliver recovery and drive prosperity. These include

- Improved quality of life in terms of length of life and good health
- Improved support to children so that they are better prepared for school
- More young people getting the qualifications they need for the future
- Better support to adults who want to retrain and find new jobs
- Higher wage rates and business growth that benefits everyone
- Improvements to our environment by being carbon neutral by 2038
- Better access to digital services through how we connect to broadband and mobile networks, or through improving our skills to use digital products

2.3 The 2021 Pitch funding scheme was designed with Ward Councillors, the Bury Voluntary and Community Faith Alliance and informed by feedback from previous funding rounds. Community Groups were invited to make one bid for up to £5000 funding to support community recovery. The funding allocation was equally divided across the five neighbourhoods which Bury’s public services work across. These are:

- East Neighbourhood – wards of East, Moorside and Redvales
- North Neighbourhood – wards of Elton, North Manor, Ramsbottom and Tottington
- Prestwich Neighbourhood – wards of Holyrood, Sedgley and St. Mary’s
- West Neighbourhood – wards of Church, Radcliffe East, Radcliffe North, Radcliffe West
- Whitefield Neighbourhood – wards of Besses, Pilkington Park and Unsworth

The opportunity was promoted to all residents and community groups through a communications and digital media marketing programme and the leadership of the Community Hub in each neighbourhood. Each Hub is working to a “placemat” summary of all the assets in each neighbourhood, including all the active community and faith organisations. Every partner on the “placemat” was contacted direct and encouraged to make a funding application and encourage their contacts and service users to vote.

A total of 78 applications were received, totalling over £340k as follows:

Neighbourhood	Number of applications	Value of applications
North	18	£80k
West	17	£77k
East	22	£106k
Whitefield	9	£32k
Prestwich	12	£46k

2.4 As a participatory scheme, the community was invited to vote for the schemes they thought best supported community recovery and should therefore be awarded funding. Each voter was required to vote for up to 5 projects, to provide a balance across all groups. Votes were cast through three platforms as follows:

- i. Online voting was facilitated through the One Community platform. <https://www.onecommunitybury.co.uk/let-s-do-it-together-neighbourhood-pitch> .
- ii. In person pitch voting events were scheduled to take place within each neighbourhood. Some changes were, however, necessary due to the unanticipated increase in Covid-19 infection levels. Arrangements were made for each neighbourhood as follows, in consultation with Ward members and community groups:
  - a. Bury East completed their event on 5 December 2021
  - b. West and North took the decision to postpone face to face events which are yet to be arranged.
  - c. Whitefield and Prestwich have proceeded without a face-to-face component
- iii. Ward Councillor votes

Funding will be allocated within each neighbourhood based on the total number of aggregated votes.

### **Monitoring and Evaluation**

- 2.5 The Council is providing clear grant terms to organisations which have been successful in their funding application. Each organisation will be required to accept these conditions before the money is released, which includes:
- Stipulation of the financial value of funding being awarded
  - Agreement to comply with the necessary reporting requirements, to demonstrate transparency and both qualitative and quantitative impact from the project, as described below
  - confirmation that the funding is to support the specifics included within the original application only.

The offer letter details that Bury Council reserves the right to ask the Council's Internal Auditors to inspect the documentation associated with the award at any time and that all such documents must be made available to the auditors upon request.

- 2.6 Pitch initiatives will be monitored through an interim and end of project evaluation structure, to be co-ordinated by each Community Hub manager over the next 12 months. Through this structure:
- proof of expenditure will be sought from participating groups, to confirm compliance with grant terms
  - the quantitative impact of initiatives will be reviewed, eg numbers of events delivered or residents reached; the volume of activities delivered or measurable impact of difference eg a shift in a survey score
  - qualitative benefits will also be captured, for example case studies; stories and testimonials

If all or part of the financial award made to a group is not used or used to deliver the project as outlined in the application, the outstanding sum must be repaid to Bury Council.

Interim and end of project evaluation reports will be produced for each neighbourhood by the respective Community Hub manager. The impact of the totality of schemes will be assessed against the strategic outcomes within the Let's do it! Strategy set out in the introduction to this report.

### **3.0 CONCLUSION**

The Council is in the process of issuing formal grant offer letters to successful bidders. Unsuccessful bidders will also be contacted with feedback and advice on other potential sources of support.

Options are being considered about how unallocated balances in some neighbourhoods will be distributed. A formal proposal will be brought forward in due course.

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#### **List of Background Papers:-**

Equality Impact Assessment for Community Hubs applies

#### **Contact Details:-**

*Chris Woodhouse Community Hubs Manager*

Executive Director sign off Date: 30/12/21